

Standing Orders

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This policy applies to Weston-super-Mare Town Council

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INTRODUCTION TO STANDING ORDERS

Standing Orders are the written rules of Weston-super-Mare Town Council. They are used to confirm the Council's internal organisational, administrative and procurement procedures and procedural matters for meetings. Meetings of the Council, Members, Proper Officer (known as the Chief Executive Officer) and the Responsible Financial Officer (known as the Director of Finance and Resources) are subject to many statutory requirements.

- Standing Orders ensure that certain statutory requirements are upheld.
- A Council should have Standing Orders to confirm those statutory requirements.
- A Council should have Standing Orders to control the number of meetings, the place of meetings, the quorum at those meetings and notices and other procedures for committee and sub committee meetings.
- A Council must have Standing Orders for the procurement of contracts.
- Weston-super-Mare Town Council has made some modifications to the template as provided by the National Association of Local Councils. It has produced its own version to ensure that is operates effectively, at the same time as adhering to statutory requirements.
- Matters that appear in bold are mandatory statutory requirements

Reviewed and updated in August 2024

Amended August 2024

Review Date: Every year unless an earlier review is required or requested by Council.

1. RULES OF DEBATE AT MEETINGS

- 1.1. Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chair of the meeting.
- 1.2. A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- 1.3. A motion on the agenda that is not moved by its proposer may be treated by the chair of the meeting as withdrawn.
- 1.4. If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- 1.5. An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- 1.6. If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- 1.7. An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chair of the meeting, is expressed in writing to the chair.
- 1.8. A member may move an amendment to their own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- 1.9. If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the chair of the meeting.
- 1.10. Subject to standing order 1.11, only one amendment shall be moved and debated at a time, the order of which shall be directed by the chair of the meeting.
- 1.11. One or more amendments may be discussed together if the chair of the meeting considers this expedient but each amendment shall be voted upon separately.
- 1.12. A member may not move more than one amendment to an original or substantive motion.
- 1.13. The mover of an amendment has no right of reply at the end of debate on it.
- 1.14. Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.

- 1.15. Unless permitted by the chair of the meeting, a member may speak once in the debate on a motion except:
 - 1.15.1. to speak on an amendment moved by another member;
 - 1.15.1.1. to move or speak on another amendment if the motion has been amended since he/she/they last spoke;
 - 1.15.2. to make a point of order;
 - 1.15.3. to give a personal explanation; or
 - 1.15.4. to exercise a right of reply.
- 1.16. During the debate on a motion, a member may interrupt only on a point of order or a personal explanation and the member who was interrupted shall stop speaking. A member raising a point of order shall identify the standing order which he/she/they considers has been breached or specify the other irregularity in the proceedings of the meeting he/she/they is concerned by.
- 1.17. A point of order shall be decided by the chair of the meeting and his/her/their decision shall be final.
- 1.18. When a motion is under debate, no other motion shall be moved except:
 - 1.18.1. to amend the motion;
 - 1.18.2. to proceed to the next business;
 - 1.18.3. to adjourn the debate;
 - 1.18.4. to put the motion to a vote;
 - 1.18.5. to ask a person to be no longer heard or to leave the meeting:
 - 1.18.6. to refer a motion to a committee or sub-committee for consideration;
 - 1.18.7. to exclude the public and press;
 - 1.18.8. to adjourn the meeting; or
 - 1.18.9. to suspend particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.
- 1.19. Before an original or substantive motion is put to the vote, the chair of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived his/her/their right of reply.

1.20. Excluding motions moved under standing order 1.18, the contributions or speeches by a member shall relate only to the motion under discussion and shall not exceed 5 minutes without the consent of the chair of the meeting.

1.21. Alteration of Resolution:

1.21.1. A member may, with the consent of their seconder, move amendments to their own resolution.

2. DISORDERLY CONDUCT AT MEETINGS

- 2.1. No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chair of the meeting shall request such person(s) to moderate or improve their conduct.
- 2.2. If person(s) disregard the request of the chair of the meeting to moderate or improve their conduct, any member or the chair of the meeting may move that the person be no longer heard or be excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- 2.3. If a resolution made under standing order 2.2 is ignored, the chair of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.

3. MEETINGS GENERALLY

Full Council meetings

Committee meetings

Sub-committee meetings

Consultative Groups/Advisory Committees

Start and Finish Groups

3.1.	•	Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.
3.2.	•	The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the

	•	Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.
3.3.	•	Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion.
3.4.		Members of the public may make representations, answer questions and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda.
3.5.		The period of time designated for public participation at a meeting in accordance with standing order 3.4 shall not exceed (15) minutes unless directed by the chair of the meeting.
3.6.		Subject to standing order 3.5, a member of the public shall not speak for more than (15) minutes.
3.7.		In accordance with standing order 3.5, a question shall not require a response at the meeting nor start a debate on the question. The chair of the meeting may direct that a written or oral response be given.
3.8.		[A person shall stand when requesting to speak and when speaking (except when a person has a disability or is likely to suffer discomfort)] OR [A person shall raise his/her/their hand when requesting to speak and stand when speaking (except when a person has a disability or is likely to suffer discomfort)]. The chair of the meeting may at any time permit a person to be seated when speaking.
3.9.		A person who speaks at a meeting shall direct his/her/their comments to the chair of the meeting.

3.10.		Only one person is permitted to speak at a time. If more than one
3.10.		person wants to speak, the chair of the meeting shall direct the order of speaking.
3.11.	•	Subject to standing order 3(m), a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To "report" means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.
3.12.	•	A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.
3.13.	•	The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.
		3.14.1 The public and the press shall be admitted to all meetings of the Council and its Committees and Sub-Committees, which may, however, temporarily exclude the public or the press or both by means of the following resolution: "That in view of the confidential nature of the business about to be transacted, it is advisable in the public interest that the public and press be excluded and they are instructed to withdraw."
		3.14.2 The Council, committee or sub-committee shall state the special reason for exclusion. 3.14.3 The Town Clerk shall afford to the press reasonable facilities for taking their report of any proceedings at which they are
		entitled to be present. 3.14.4 Audio or video recording the recording of proceedings on a device or photographs may be made of any part of the meeting from which the press and public are not excluded without the express permission of the Chair provided that they cause no disruption or intrusion into the business of the Council. Oral commentary is not permitted during a meeting and children or vulnerable adults should not be filmed or photographed.
		3.14.5 If a member of the public interrupts the proceedings at any meeting, the Chair may, after warning, order that the person

		be removed from the meeting room or that the part of the meeting room open to the public be cleared. The Chair may adjourn the meeting for such period as is necessary to restore order.
3.14.	•	Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chair of the Council may in his/her/their absence be done by, to or before the Vice-Chair of the Council (if there is one).
3.15.	•	The Chair of the Council, if present, shall preside at a meeting. If the Chair is absent from a meeting, the Vice-Chair of the Council (if there is one) if present, shall preside. If both the Chair and the Vice-Chair are absent from a meeting, a member as chosen by the members present at the meeting shall preside at the meeting.
3.16.	•	Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the members and non-members with voting rights present and voting.
3.17.	•	The chair of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his/her/their casting vote whether or not he/she/they gave an original vote. See standing orders 6.8 and 6.9 for the different rules that apply in the election of the Chair of the Council at the annual meeting of the Council.
3.18.	•	Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a member, the voting on any question shall be recorded so as to show whether each member present and voting gave his/her/their vote for or against that question. Such a request shall be made before moving on to the next item of business on the agenda.

3.19.		 The minutes of a meeting shall include an accurate record of the following: the time and place of the meeting; the names of members who are present and the names of members who are absent; interests that have been declared by members and nonmembers with voting rights; the grant of dispensations (if any) to members and nonmembers with voting rights; whether a member or non-member with voting rights left the meeting when matters that they held interests in were being considered; if there was a public participation session; and the resolutions made.
3.20.	•	A member or a non-member with voting rights who has a disclosable pecuniary interest or another interest as set out in the Council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his/her/their right to participate and vote on that matter.
3.21.	•	No business may be transacted at a meeting unless at least one-third of the whole number of members of the Council are present and in no case shall the quorum of a meeting be less than three. See standing order (4.3.8) for the quorum of a committee or subcommittee meeting.
3.22.	•	If a meeting is or becomes inquorate no business shall be transacted and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting.
3.23.		A meeting shall not exceed a period of (3) hours.

3.24.	Confidential Business
3.24.	324.1 No Member of the Council or of any committee or sub- committee shall disclose to any person not a member of the Council any business declared to be confidential by the Council, the committee or the sub-committee as the case may be.
	324.2 Any Member in breach of the provisions of paragraph 36.1 of this Standing Order shall be removed from any committee or subcommittee of the Council by the Council.
2.25	Variation, Revocation and Suspension of Standing Order
3.25.	3.25.1 Any part of these Standing Orders except those printed in bold type may be suspended by resolution in relation to any specific item of business.
	3.25.2 A motion permanently to add, vary or revoke a Standing Order shall when proposed and seconded, stand adjourned without discussion to the next ordinary meeting of the Council to allow time for the Town Clerk to research the implications of the proposal.
2.26	Record of Attendance at Meetings
3.26.	The Town Clerk shall maintain a Record of Attendances in respect of meetings of the Council and of its Committees.

4. COMMITTEES AND SUB-COMMITTEES

- 4.1. Unless the Council determines otherwise, a committee may appoint a subcommittee whose terms of reference and members shall be determined by the committee.
- 4.2. The members of a committee may include non-members unless it is a committee which regulates and controls the finances of the Council.
- **4.3** Chairs and vice chairs of committees/sub-committees to be elected annually at the first meeting of each committee/sub-committee
 - 4.3.1 Councillors can only be chairs or vice chairs of one committee/subcommittee at any one time
 - 4.3.2 All Members who wish to become chairs or vice chairs shall be provided with the opportunity to undertake the "Chairpersonship skills" training as soon as reasonably possible.

- 4.3.3 shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
- 4.3.4 shall, subject to standing orders 4.1 and 4.2, appoint and determine the terms of office of members of such a committee;
- 4.3.5 may, subject to standing orders 4.1 and 4.2, appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer (1) day before the meeting that they are unable to attend;
- 4.3.6 shall, after it has appointed the members of a standing committee, appoint the chair of the standing committee;
- 4.3.7 shall permit a committee other than a standing committee, to appoint its own chair at the first meeting of the committee;
- 4.3.8 shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in both cases, shall be no less than three:
- 4.3.9 shall determine if the public may participate at a meeting of a committee;
- 4.3.10 shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
- 4.3.11 shall determine if the public may participate at a meeting of a subcommittee that they are permitted to attend; and
- 4.3.12 may dissolve a committee or a sub-committee.

5. DELEGATED POWERS

- 5.1. Without prejudice to the Town Clerk's general managerial responsibilities and the approved scheme of Committee and Officer Delegations no group of Members, individual Member or Officer shall have delegated power to take decisions on behalf of the Council save as provided by this Standing Order.
- 5.2. The Council may at any time delegate its authority to deal with any particular matter under consideration to a Committee or to a Sub-committee or to an ad-hoc group of Members (which shall consist of at least three) or to the Town Clerk.
- 5.3. In the event of any matter arising which requires an urgent decision the Town Clerk shall forthwith consult with the Chair and Vice-Chair of the appropriate

- Committee (and also with the Chair and Vice-Chair of the Policy and Finance Committee if the matter involves expenditure not provided for in the annual estimates) and those Members so consulted shall have delegated power to act on behalf of the Council in respect of the particular matter then under consideration.
- 5.4. Before exercising the delegated powers granted by 5.1 of this Standing Order, those Members consulted shall consider whether the matter is of sufficient import to justify the summoning of a Extraordinary Meeting of the appropriate Committee in accordance with Standing Order 7 and where a meeting is so summoned the Committee concerned shall have delegated power to act on behalf of the Council in respect of the particular matter then under consideration.
- 5.5. Whenever any action is taken under this Standing Order, full details of the circumstances justifying the urgency and of the action taken shall be submitted in writing to the next available meeting of the Committee concerned.

6. ORDINARY COUNCIL MEETINGS

- 6.1. In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the members elected take office.
- 6.2. In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.
- 6.3. If no other time is fixed, the annual meeting of the Council shall take place at 5pm.
- 6.4. In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.
- 6.5. The first business conducted at the annual meeting of the Council shall be the election of the Chair and Vice-Chair (if there is one) of the Council.
- 6.6. The Chair of the Council, unless he/she/they has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his/her/their successor is elected at the next annual meeting of the Council.
- 6.7. The Vice-Chair of the Council, if there is one, unless he/she/they resigns or becomes disqualified, shall hold office until immediately after the election of the Chair of the Council at the next annual meeting of the Council.
- 6.8. In an election year, if the current Chair of the Council has not been re-elected as a member of the Council, he/she/they shall preside at the annual meeting until a successor Chair of the Council has been elected. The current Chair of the Council shall not have an original vote in respect of the election of the

- new Chair of the Council but shall give a casting vote in the case of an equality of votes.
- 6.9. In an election year, if the current Chair of the Council has been re-elected as a member of the Council, he/she/they shall preside at the annual meeting until a new Chair of the Council has been elected. He/she/they may exercise an original vote in respect of the election of the new Chair of the Council and shall give a casting vote in the case of an equality of votes.
- 6.10. Following the election of the Chair of the Council and Vice-Chair (if there is one) of the Council at the annual meeting, the business shall include:
- 6.10.1 In an election year, delivery by the Chair of the Council and members of their acceptance of office forms unless the Council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Chair of the Council of his/her/their acceptance of office form unless the Council resolves for this to be done at a later date;
- 6.10.2 Confirmation of the accuracy of the minutes of the last meeting of the Council;
- 6.10.3 Receipt of the minutes of the last meeting of a committee;
- 6.10.4 Consideration of the recommendations made by a committee;
- 6.10.5 Review of delegation arrangements to committees, sub-committees, staff and other local authorities;
- 6.10.6 Review of the terms of reference for committees;
- 6.10.7 Appointment of members to existing committees;
- 6.10.8 Appointment of any new committees in accordance with standing order 4;
- 6.10.9 Review and adoption of appropriate standing orders and financial regulations;
- 6.10.10 Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses.
- 6.10.11 Review of representation on or work with external bodies and arrangements for reporting back;
- 6.10.12 In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future;
- 6.10.13 Review of inventory of land and other assets including buildings and office equipment;

- 6.10.14 Confirmation of arrangements for insurance cover in respect of all insurable risks;
- 6.10.15 Review of the Council's and/or staff subscriptions to other bodies;
- 6.10.16 Review of the Council's complaints procedure;
- 6.10.17 Review of the Council's policies, procedures and practices in respect of its obligations under freedom of information and data protection legislation (see also standing orders 12, 21 and 22);
- 6.10.18 Review of the Council's policy for dealing with the press/media;
- 6.10.19 Review of the Council's employment policies and procedures;
- 6.10.20 Review of the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the general power of competence.
- 6.10.21 Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.
- 6.11 Presence of Non-Members of Committees at Committee Meetings
- 6.11.1 A member who has proposed a motion which has been referred to any committee of which that person is not a member, may explain the motion to the committee but shall not vote.
- 6.11.2 Any Council member shall, unless the Council otherwise orders, be entitled to be present at the meetings of any committee or sub-committee of which that person is not a member and, at the discretion of the Chair, be permitted to speak but not vote.

7 EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-COMMITTEES

- 7.10 The Chair of the Council may convene an extraordinary meeting of the Council at any time.
- 7.11 If the Chair of the Council does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two members, any two members may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two members.
- 7.12 The chair of a committee [or a sub-committee] may convene an extraordinary meeting of the committee [or the sub-committee] at any time.

7.13 If the chair of a committee [or a sub-committee] does not, or refuses, to call an extraordinary meeting within 7 days of having been requested to do so by 4 members of the committee [or the sub-committee], any 4 members of the committee [or the sub-committee] may convene an extraordinary meeting of the committee [or a sub-committee]. The statutory public notice giving the time, venue and agenda for such a meeting, must be signed by the 4 councillors in consultation with the Chief Executive Office / Town Clerk.

8 PREVIOUS RESOLUTIONS

- 8.10 A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least 4 members to be given to the Proper Officer in accordance with standing order 10, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.
- 8.11 When a motion moved pursuant to standing order 7.1 has been disposed of, no similar motion may be moved for a further six months.

9 <u>VOTING</u>

9.10 **VOTING**

- 9.10.1 Members shall vote by show of hands.
- 9.10.2 If a member so requires, the Town Clerk shall record the names of the members who voted on any question so as to show whether they voted for or against it or abstained. Such a request must be made before the vote is taken.
- 9.10.3 Subject to 9.2.1 and 9.2.2 below the Chair may give an original vote on any matter put to the vote, and in the case of an equality of votes may give a casting vote whether or not the Chair gave an original vote.
- 9.10.4 If the person presiding at the Annual Meeting would have ceased to be a member of the Council but for the statutory provisions which preserve the membership of the Chair and Vice-Chair until the end of their term of office that person may not give an original vote in an election for Chair.
- 9.10.5 The person presiding must give a casting vote whenever there is an equality of votes in an election for Chair.

9.11 **VOTING IN COMMITTEES**

- 9.11.1 Members of committees and sub-committees shall vote by show of hands. The provisions of Standing Order 9.1 apply to Committees and Sub-Committees.
- 9.11.2 Chair of committees and sub-committees shall, in the case of an equality of votes, have a second or casting vote.

9.11.3 Co-opted members of Committees and Sub-committees will not be eligible to vote; however, due consideration will be given to their input to the debate.

9.12 **VOTING ON APPOINTMENTS**

9.12.1 Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chair of the meeting.

9.13 **CLOSURE**

9.13.1 At the end of any speech a member may, without comment, move "that the question be now put", "that the debate be now adjourned" or "that the Council do now adjourn". If such motion is seconded and if the Chair is of the opinion that the question before the Council has been sufficiently debated (but not otherwise), shall forthwith put the motion. If the motion "that the question be now put" is carried, the Chair shall call upon the mover to exercise or waive the right of reply and shall put the question immediately after that right has been exercised or waived. The adjournment of a debate or of the Council shall not prejudice the mover's right of reply at the resumption.

10 MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO THE PROPER OFFICER

- 10.10 A motion shall relate to the responsibilities of the meeting for which it is tabled and, in any event, shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- 10.11 No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least 7 clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- 10.12 The Proper Officer may, before including a motion on the agenda received in accordance with standing order 10.2, correct obvious grammatical or typographical errors in the wording of the motion.
- 10.13 If the Proper Officer considers the wording of a motion received in accordance with standing order 10.2 is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least 7 clear days before the meeting.

- 10.14 If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chair of the forthcoming meeting or, as the case may be, the members who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.
- 10.15 The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.
- 10.16 Motions received shall be recorded and numbered in the order that they are received.
- 10.17 Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

11 MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE

- 11.10 The following motions may be moved at a meeting without written notice to the Proper Officer:
- 11.10.1 to correct an inaccuracy in the draft minutes of a meeting; 11.10.2 to move to a vote; 11.10.3 to defer consideration of a motion; 11.10.4 to refer a motion to a particular committee or sub-committee; 11.10.5 to appoint a person to preside at a meeting; 11.10.6 to change the order of business on the agenda; 11.10.7 to proceed to the next business on the agenda; 11.10.8 to require a written report; 11.10.9 to appoint a committee or sub-committee and their members; 11.10.10 to extend the time limits for speaking; 11.10.11 to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest: 11.10.12 to not hear further from a member or a member of the public; 11.10.13 to exclude a member or member of the public for disorderly conduct; 11.10.14 to temporarily suspend the meeting;

- 11.10.15 to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements);
- 11.10.16 to adjourn the meeting; or
- 11.10.17 to close the meeting.

12 MANAGEMENT OF INFORMATION

See also standing order 21.

- 12.1 The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data.
- 12.2 The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).
- 12.3 The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.
- 12.4 Members, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.

13 DRAFT MINUTES

Full Council meetings	
Committee meetings	
Sub-committee meetings	
Consultative Groups/Advisory Committees	•
Start and Finnish Groups	

13.1		If the draft minutes of a preceding meeting have been served on members with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
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13.2		There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 11.1 (11.1.1).
13.3		The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chair of the meeting and stand as an accurate record of the meeting to which the minutes relate.
13.4		If the chair of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he/she/they shall sign the minutes and include a paragraph in the following terms or to the same effect:
		"The chair of this meeting does not believe that the minutes of the meeting of the XX held on [date] in respect of XX were a correct record but his/her/their view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."
13.5	•	If the Council's gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.
13.6		Subject to the publication of draft minutes in accordance with standing order 13.5 and standing order 21.1 and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

14 CODE OF CONDUCT AND DISPENSATIONS

See also standing order 3.21. All members and non-members with voting rights shall observe the code of conduct adopted by the Council.

14.1 Unless he/she/they has been granted a dispensation, a member or non-member with voting rights shall withdraw from a meeting when it is considering a matter in which he/she/they has a disclosable pecuniary interest. He/she/they may return

- to the meeting after it has considered the matter in which he/she/they had the interest.
- 14.2 Unless he/she/they has been granted a dispensation, a member or non-member with voting rights shall withdraw from a meeting when it is considering a matter in which he/she/they has another interest if so required by the Council's code of conduct. He/she/they may return to the meeting after it has considered the matter in which he/she/they had the interest.
- 14.3 Dispensation requests shall be in writing and submitted to the Proper Officer as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- 14.4 A decision as to whether to grant a dispensation shall be made [by the Proper Officer] OR [by a meeting of the Council, or committee or sub-committee for which the dispensation is required] and that decision is final.
- 14.5 A dispensation request shall confirm:
- 14.5.1 the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
- 14.5.2 whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
- 14.5.3 the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
- 14.5.4 an explanation as to why the dispensation is sought.
- 14.6 Subject to standing orders 14.4 and 14.5, a dispensation request shall be considered [by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required] OR [at the beginning of the meeting of the Council, or committee or sub-committee for which the dispensation is required].
- 14.7A dispensation may be granted in accordance with standing order 14.5 if having regard to all relevant circumstances any of the following apply:
- 14.7.1 without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;
- 14.7.2 granting the dispensation is in the interests of persons living in the Council's area; or

14.7.3 it is otherwise appropriate to grant a dispensation.

15 CODE OF CONDUCT COMPLAINTS

- 15.1 Upon notification by the District or Unitary Council that it is dealing with a complaint that a member or non-member with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 12, report this to the Council.
- 15.2 Where the notification in standing order 14.1 relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chair of Council of this fact, and the Chair shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 14.4.
- 15.3 The Council may:
- 15.3.1 provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
- 15.3.2 seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- 15.4 Upon notification by the District or Unitary Council that a member or nonmember with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against him. Such action excludes disqualification or suspension from office.
- 15.5 Complaints Procedure The Council shall deal with complaints of maladministration allegedly committed by the Council or by any officer or member in the manner outlined in the Council's adopted Complaints Procedure, other than those complaints which should be properly directed to the North Somerset Standards Committee.

16 ROLES AND RESPONSIBILITIES

16.1 THE ROLE OF THE LEADER

The role of Leader of Council (or Deputy Leader in their absence) is to:

- 16.1.1 Provide leadership to the Council but with no executive powers
- 16.1.2 Act as a liaison between the Chief Executive in indicating priorities and programmes for inclusion in Council business
- 16.1.3 Be responsible for working with other Members as appropriate to outline the Council strategy

16.1.4 Be first point of contact for the Chief Executive when a political or policy response is needed.

16.2 THE ROLE OF THE GROUP LEADERS

16.2.1 In line with the political composition and proportionality of the Council the Council has identified the role of group leaders, for each political party or for a group of Members who are not Members of a political party.

16.3 THE ROLE OF THE GROUP LEADERS IS TO:

- 16.3.1 Group leaders and deputies to attend meetings with the Town Clerk and Senior Staff to aid communication with regard to council business within political groups recognising that Individual councillors or collectively as a 'group' they do not have, and cannot be given executive powers to make decisions on behalf of the council (aside from otherwise outlined in standing orders)
- 16.3.2 Compile the list of proposed Members and a substitute Member for each standing committee and sub-committee at each annual town Council meeting
- 16.3.3 Ensure that each Member within that group has the opportunity to fill a seat on a committee and sub-committee and start and finish group.
- 16.3.4 Invite the group substitute Member to attend a committee or subcommittee
- 16.3.5 meeting when a vacancy is made, either due to a Member being absent or a Member submitting their resignation to that committee.

16.4 THE ROLE OF THE CHAIR

16.4.1 Chair's announcements are for this purpose only and are not to be used for debate.

16.5 THE ROLE OF THE PROPER OFFICER (TO BE KNOWN AS THE CHIEF EXECUTIVE OFFICER / TOWN CLERK)

- 16.5.1 The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- 16.5.2 The Proper Officer shall:
 - 16.5.2.1 at least three clear days before a meeting of the council, a committee or a sub-committee,
 - 16.5.2.2 serve on members by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda (provided the member has consented to service by email), and

- 16.5.2.3 Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by members is signed by them).
 - 16.5.2.3.1 See standing order 3.2 for the meaning of clear days for a meeting of a full council and standing order 3.3 for the meaning of clear days for a meeting of a committee;
- 16.5.3 subject to standing order 10, include on the agenda all motions in the order received unless a member has given written notice at least 2 days before the meeting confirming his/her/their withdrawal of it;
- 16.5.4 convene a meeting of the Council for the election of a new Chair of the Council, occasioned by a casual vacancy in his/her/their office;
- 16.5.5 facilitate inspection of the minute book by local government electors;
- 16.5.6 receive and retain copies of byelaws made by other local authorities;
- 16.5.7 hold acceptance of office forms from members;
- 16.5.8 hold a copy of every member's register of interests;
- 16.5.9 assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- 16.5.10 liaise, as appropriate, with the Council's Data Protection Officer (if there is one);
- 16.5.11 receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- 16.5.12 assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- 16.5.13 arrange for legal deeds to be executed;
 - 16.5.13.1.1 (see also standing order 23);
- 16.5.14 arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations;

- 16.5.15 record every planning application notified to the Council and the Council's response to the local planning authority in a book for such purpose;
- 16.5.16 refer a planning application received by the Council to the Chair or in his/her/their absence the Vice-Chair (if there is one) of the Planning and Environment Committee within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of the Planning and Environment Committee;
- 16.5.17 manage access to information about the Council via the publication scheme; and
- 16.5.18 retain custody of the seal of the Council (if there is one) which shall not be used without a resolution to that effect.
 - 16.5.18.1 (see also standing order 23).

16.6 RESPONSIBLE FINANCIAL OFFICER

16.6.1 The Council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

17 ACCOUNTS AND ACCOUNTING STATEMENTS

- 17.1 "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils a Practitioners' Guide".
- 17.2 All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council's financial regulations.
- 17.3 The Responsible Financial Officer shall supply to each member as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
 - 17.3.1 the Council's receipts and payments (or income and expenditure) for each quarter;
 - 17.3.2 the Council's aggregate receipts and payments (or income and expenditure) for the year to date;
 - 17.3.3 the balances held at the end of the quarter being reported and
 - 17.3.3.1 which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.

- 17.4 As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
 - 17.3.4 each member with a statement summarising the Council's receipts and payments (or income and expenditure) for the last quarter and the year to date for information: and
 - 17.3.5 to the Council the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- 17.5 The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March. A completed draft annual governance and accountability return shall be presented to all members at least 14 days prior to anticipated approval by the Council. The annual governance and accountability return of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

18 FINANCIAL CONTROLS AND PROCUREMENT

- 18.1 The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
- 18.1.1 the keeping of accounting records and systems of internal controls;
- 18.1.2 the assessment and management of financial risks faced by the Council;
- 18.1.3 the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
- 18.1.4 the inspection and copying by members and local electors of the Council's accounts and/or orders of payments; and
- 18.1.5 whether contracts with an estimated value below £25,000 due to special circumstances are exempt from a tendering process or procurement exercise.
- 18.2 Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- 18.3 A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £30,000 but less than the relevant thresholds referred to in standing order 18.6 is subject to the "light touch" arrangements under Regulations 109-114 of the Public Contracts

Regulations 2015 unless it proposes to use an existing list of approved suppliers (framework agreement).

- 18.4 Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
- 18.4.1 a specification for the goods, materials, services or the execution of works shall be drawn up;
- 18.4.2 an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the Council's written response to the tender and (iv) the prohibition on prospective contractors contacting members or staff to encourage or support their tender outside the prescribed process;
- 18.4.3 the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
- 18.4.4 tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
- 18.4.5 tenders shall be opened by the Proper Officer in the presence of at least one member after the deadline for submission of tenders has passed;
- 18.4.6 tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.
- 18.5 Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- 18.6 Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to the contract and, if either of those Regulations apply, the Council must comply with procurement rules. NALC's procurement guidance contains further details.

18.7 Resolutions on Expenditure

18.7.1 Any motion which is moved otherwise than in pursuance of a recommendation of the Finance and General Purposes Committee, or of another Committee after recommendation by the Policy & Finance Committee and which, if carried, would, in the opinion of the Chair substantially increase the expenditure upon any service which is under the management of the Council, or reduce the revenue at the disposal of any committee, or which would involve capital

expenditure, shall, when proposed and seconded, stand adjourned without discussion to the next ordinary meeting of the Council and any committee affected by it shall consider whether it desires to report thereon. The Policy and Finance Committee shall report on the financial aspect of the proposal.

19 HANDLING STAFF MATTERS

- 19.1 A matter personal to a member of staff that is being considered by a meeting of the Personnel committee OR the Grievance and Appeals sub-committee is subject to standing order 12.
- 19.2 Subject to the Council's policy regarding absences from work, the Council's most senior member of staff shall notify the chair of the Personnel Committee OR the Grievance and Appeals sub-committee or, if he/she/they is not available, the vice-chair (if there is one) of absence occasioned by illness or other reason and that person shall report such absence to the Personnel committee OR the Grievance and Appeals sub-committee at its next meeting.
- 19.3 The chair of the Personnel committee and leader of Council or in his/her/their absence, the vice-chair and deputy leader of council shall upon a resolution conduct a review of the performance and annual appraisal of the work of the Chief Executive Officer / Town Clerk. The reviews and appraisal shall be reported in writing and are subject to approval by resolution by the Personnel committee.
- 19.4 Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff (or a designated member of the senior management team as directed by the Chief Executive Officer / Town Clerk) shall contact the chair of the Personnel committee OR the Grievance and Appeals subcommittee or in his/her/their absence, the vice-chair in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the Personnel committee OR the Grievance and Appeals subcommittee.
- 19.5 Subject to the Council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by the Council's most senior member of staff (or a designated member of the senior management team as directed by the Chief Executive Officer / Town Clerk) relates to the chair or vice-chair of the Personnel committee OR the Grievance and Appeals sub-committee, this shall be communicated to another member of committee OR sub-committee, which shall be reported back and progressed by resolution of the Personnel committee OR the Grievance and Appeals sub-committee
- 19.6 Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters.

- 19.7 In accordance with standing order 12.1, persons with line management responsibilities shall have access to staff records (only upon approval by the Director of Finance and Resources / RFO, or the Chief Executive Officer / Town Clerk.
- 19.8 Discussions and Resolutions Affecting Employees of the Council
- 19.8.1 If at a meeting there arises any question relating to the appointment, conduct, promotion, dismissal, salary or conditions of service, of any person employed by the Council, it shall not be considered until the Council or committee (as the case may be) has decided whether or not the press and public shall be excluded. See Standing Order 3.4.

20 RESPONSIBILITIES TO PROVIDE INFORMATION

See also standing order 21.

- 20.1 In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.
- 20.2 [If gross annual income or expenditure (whichever is higher) does not exceed £25,000] The Council shall publish information in accordance with the requirements of the Smaller Authorities (Transparency Requirements) (England) Regulations 2015.

OR

20.3 [If gross annual income or expenditure (whichever is the higher) exceeds £200,000] The Council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.

21 RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION

(Below is not an exclusive list).

See also standing order 12.

- 21.1 The Council may appoint a Data Protection Officer.
- 21.2 The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning his/her/their personal data.
- 21.3 The Council shall have a written policy in place for responding to and managing a personal data breach.

- 21.4 The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.
- 21.5 The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.
- 21.6 The Council shall maintain a written record of its processing activities.

22 RELATIONS WITH THE PRESS/MEDIA

22.1 Requests from the press or other media for an oral or written comment or statement from the Council, its members or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

23 EXECUTION AND SEALING OF LEGAL DEEDS

See also standing orders 16.5.13.

- 23.1 A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- 23.2 [Subject to standing order 23.1, the Council's common seal shall alone be used for sealing a deed required by law. It shall be applied by the Proper Officer in the presence of two members who shall sign the deed as witnesses.]

The above is applicable to a Council with a common seal.

OR

23.3 [Subject to standing order 23.1, any two members may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.]

The above is applicable to a Council without a common seal.

24 COMMUNICATING WITH DISTRICT AND COUNTY OR UNITARY MEMBERS

- 24.1 An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward member(s) of the District and County Council OR Unitary Council representing the area of the Council.
- 24.2 Unless the Council determines otherwise, a copy of each letter sent to the District and County Council OR Unitary Council shall be sent to the ward member(s) representing the area of the Council.

25 RESTRICTIONS ON MEMBER ACTIVITIES

- 25.1 Unless duly authorised no member shall:
- 25.2 inspect any land and/or premises which the Council has a right or duty to inspect; or
- 25.3 issue orders, instructions or directions.

26 CANVASSING OF AND RECOMMENDATION BY MEMBERS

- 26.1 Canvassing of members of the Council or of any committee, directly or indirectly, for any appointment under the Council shall disqualify the candidate for such appointment. The Clerk shall make known the purpose of this paragraph of this Standing Order to every candidate.
- 26.2 A member of the Council or of any committee shall not solicit for any person any appointment under the Council or recommend any person for such appointment or for promotion. Nevertheless, any such member may give a written testimonial of a candidate's ability, experience or character for submission to the Council with an application for appointment.

27 INSPECTION OF DOCUMENTS

27.1 A member may for the purpose of his duty as such (but not otherwise), inspect any document in possession of the Council or a Committee, and if copies are available shall, on request, be supplied for the like purpose with a copy.

28 STANDING ORDERS GENERALLY

- 28.1 All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- 28.2 A motion to add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least 7 members to be given to the Proper Officer in accordance with standing order 10.
- 28.3 The Proper Officer shall provide a copy of the Council's standing orders to a member as soon as possible.
- 28.4 The decision of the chair of a meeting as to the application of standing orders at the meeting shall be final.